







# Village of Poynette Poynette, Wisconsin

# Park and Open Space Plan 2012-2016

February, 2012

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# Village of Poynette, Wisconsin Park and Open Space Plan 2012-2016

A guide for managing Village parks, trails and open spaces

Recommended by the Village Park and Recreation Commission January 4, 2012

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Prepared with Assistance from:

JSD Professional Services

#### Acknowledgements

#### **Village Board of Trustees**

Jerry Burke, Village President

Doug Avery
Henry DeBoer
Diana Kachinske
Becky McFadden
Andy Ross
Paul Chapa

#### **Park and Recreation Commission**

Davy Tomlinson, Chairman

Todd Anderson Tony Belay Brenda Horn Dori Kaltenberg Jill Nooyen

Doug Avery (current Trustee Representative) Chris Polzer (past Trustee Representative)

#### **Village Staff**

Daniel Guild, Village Administrator Mark Roffers, Consulting Planner Erik Henningsgard, Consulting Engineer

#### **Consulting Planners**

JSD Professional Services

Jim Bricker, AICP Planner

Mike Schmeltzer, RLA Landscape Architect Landscape Designer

Mike Marlin Landscape Designer Intern

#### **Executive Summary**

The quality of life in a community is measured by considering a variety of factors such as the availability of employment opportunities, the quality of local schools, the supply and quality of housing, level of municipal services, the beauty and amenities of the natural environment, and cultural and recreational opportunities.

Parks and open spaces provide key components to high quality living environments including: meeting human needs for recreation and aesthetic, protecting and enhancing the natural environment, and shaping the extent and patterns of development. The park and open space system of every community should be planned and designed to meet the diverse needs of residents and should focus on both the types of facilities needed as well as the geographic distribution of those facilities in relation to the community.

The 2012- 2016 Park and Open Space Plan is an important element of the Village's overall community planning program. The Plan reviews and updates the physical facilities and lands that comprise the Village park system, provides guidance for future improvement and expansion of the system, and outlines and illustrates potential concepts for the renovation and development of currently under-utilized park lands.

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Village Parkland Dedication Requirements

#### **INTRODUCTION**

This document has been developed to serve as a guide for the Village of Poynette in planning for the acquisition and improvement of parks, trails, open space, and outdoor recreation facilities for the five-year period 2012 through 2016.

The plan is also intended to be a support document and component of the Village's Comprehensive Plan. This plan, along with the Village's other long-range plans and development-related ordinances, will be used to implement and manage the Village's park and outdoor recreational facilities program.

The State of Wisconsin requires communities to prepare and adopt a five-year park and open space plan in order to maintain eligibility for State and Federal grants and loans. This plan follows the "Guidelines for the Development of Local Governmental Comprehensive Recreation Plans" published by the Wisconsin Department of Natural Resources and is intended to meet the WDNR criteria for a local park plan.

#### **Description of the Planning Process**

Park and open space planning is part of ongoing activities by the Village to meet park and recreation needs of the community.

In 2010, the Village Park and Recreation Commission began in earnest to formulate strategies to create a premier park system for the Village. This initial effort organized around articulating strategies for raising public awareness, recruiting and supporting volunteers, expanding recreation program offerings, establishing partnerships with businesses and neighboring communities and improving park facilities.

Through discussions with stakeholders in the community, the Park and Recreation Commission determined to focus its initial efforts and energy on renovating and developing a signature recreation facility at Valley View Park. In early spring 2011, the Commission finalized the Valley View Park Master Plan and the Village overwhelmingly approved construction and financing arrangements for the park improvements.

Paralleling the master planning efforts and improvement activities for Valley View Park, the Parks and Recreation Commission also initiated the preparation of this Park and Open Space Plan (POSP). In mid May 2011, the Commission hosted a public open house to introduce preliminary concepts for park development and to provide an overview of the Village inventory of parklands and an assessment of future park needs and opportunities. The open house was attended by approximately 50 people – an extraordinary number given the size of the community. Attendees represented a cross-section of the community and provided invaluable commentary and input on the park improvements and park and recreation planning for the Village.

As the Village's park and open space programs become more established, the Park and Recreation Commission and Village staff intends to routinely survey Village residents

about park development priorities and themes in order to be responsive to evolving trends and expectations.

The Village will annually review this plan and its capital improvement and maintenance program priorities as part of the annual budget process. Substantive changes to the plan's recommendations based upon Village staff, committee, and citizen input will be incorporated as appropriate.

A formal update of this Park and Open Space Plan will be prepared every 5 years in order to both maintain the Village's eligibility for grant programs administered by through the State of Wisconsin and evaluate and address the park and recreation needs of the community.

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#### GOALS, OBJECTIVES AND POLICIES

The Village park system is managed by the Poynette Park and Recreation Commission. The Commission has adopted the following Vision and Mission Statement as the foundational purpose for its activities.

#### Vision Statement:

The vision of the Poynette Park & Recreation Commission is for the Village to have one of the best municipal parks and recreation program in the Madison metropolitan region.

#### Park and Recreation Commission Mission Statement:

To realize our vision, the mission of the Poynette Park & Recreation Commission will be to:

- o raise public awareness of our assets and opportunities;
- support recreation program leaders and volunteers;
- improve park facilities;
- expand recreation program offerings;
- o nurture partnerships throughout the Village, and
- o achieve recognition for these efforts throughout the region.

In order to effectively manage the park, trail and open space system and resources in the community, the Village has established a framework of Goals, Objectives and Policies.

- A Goal is a broad statement that reflects the community's vision and priorities.
  - **Objectives** are tangible elements that, in aggregate, are the foundational framework of the goal statement.
    - Policies articulate the quantifiable standards that further define and implement actions that achieve objectives.

This plan articulates recommendations for a balanced and effective allocation of resources to implement policies and thereby achieve the community's park and open space goal.

#### **GOAL**

To provide and maintain sufficient parks, recreational facilities, and natural areas to support the health, safety, and quality of life desired by current and future Village residents and visitors.

#### **OBJECTIVES AND POLICIES**

## Objective 1: Acquire and manage parklands and recreational facilities to meet the needs of Village residents.

- Policy 1. At a minimum, maintain an inventory of improved parkland at an overall per capita ratio that meets or exceeds the National Standard of 10.5 acres of improved public park land (exclusive of special parks and open space facilities) per 1000 residents. (The current ratio of improved park lands to population is 12.2 acres per 1000 Village residents -- based on the 2528 residents reported by the 2010 census).
- Policy 2. Locate future parks or provide safe and convenient pedestrian routes so that each residential unit in the Village is within a 15 minute walk of a Neighborhood Playground facility. Each Village Park will include playground facilities.
- Policy 3. Commensurate with population growth, acquire additional park lands through land dedication requirements implemented through the Village's land division regulations.
- Policy 4. Be responsive to opportunities to acquire additional lands for parks and recreational facilities, especially for the acquisition of trail corridors and preservation of unique and sensitive environmental areas.
- Policy 5. As part of each 5 year update to this Park and Open Space Plan, conduct a parks and recreation services opinion survey of residents.
- Policy 6. Annually monitor participation in the various recreation programs that are used by Village and area residents in order to gauge demand and determine appropriate Village support for future facility and program improvements.

#### Objective 2: Provide safe and accessible park and recreational facilities.

- Policy 1. Require the design and construction of new park facilities (both future parks and the renovation of current parks) to be compliant with the requirements of the Americans with Disabilities Act (ADA).
- Policy 2. Ensure that every park has an identifiable entry point, proper addressing, and a paved pedestrian and emergency vehicle access route to an improved public street.
- Policy 3. To the extent practical, install and/or reconstruct sidewalks and trails to provide safe and barrier free routes for pedestrian travel between residential neighborhoods and park and recreation facilities.

 Policy 4. Resolve remaining issues regarding ownership and access to existing Village parks to reflect commonly understood boundaries and access routes.

### Objective 3: Provide a diversity of multi-seasonal and multi-use recreational opportunities.

- Policy 1. Require that Village parklands are sufficient and functional in size to accommodate the recreational needs of the adjoining neighborhood and the community and formulate and adopt a master plan for the development and/or redevelopment of each park.
- Policy 2. Support and manage "special purpose" parks, plazas and open spaces within the community to provide outdoor gathering places, aesthetic enhancements in the developed environments of the Village, and /or create or enhance opportunities to appreciate the cultural resources and heritage of the community.
- Policy 3. Establish a capital improvements program to implement a significant renovation of playground equipment and recreational facilities in each park, ideally on a 10 year cycle.

## Objective 4: Preserve, manage, and promote appropriate use of parklands, the Rowan Creek corridor, and other environmental resources in the Village and its extraterritorial jurisdiction (ETJ) area.

- Policy 1. Through the Village's land development ordinances, require the demarcation of sensitive environmental areas such as wetlands, natural drainage-ways, floodplains, terrain with slopes steeper than 20%, unique geologic or topographic features, and special and unique habitats as permanently protected conservancy areas and with appropriate restrictions on uses and activities to mitigate adverse impacts.
- Policy 2. Implement appropriate land management practices on Village owned properties, and encourage management of private property, to minimize invasive plant and animal species and maximize the use and propagation of native plant communities.
- Policy 3. Formulate and implement appropriate park use guidelines to accommodate recreational uses and mitigate adverse ecological impacts on environmentally sensitive lands.

 Policy 4. Emphasize the protection and enhancement of the Rowan Creek corridor as the community's premier natural resource, gathering place, and attraction.

#### Objective 5: Improve the inter-connectivity of Village parks and open spaces.

- Policy 1. Provide safe, convenient, and identifiable pedestrian and bicycle connections between parks, the downtown area, residential neighborhoods and the Poynette Schools campus.
- Policy 2. Encourage, as appropriate, the use of environmental corridors and utility corridors for walking, bicycling, and cross-country skiing.

## Objective 6: Coordinate the development and management of parks and recreational facilities with other units of government and other governmental agencies.

- Policy 1. Continue and expand the Village's relationship with the Poynette School District for the joint development and maintenance of neighborhood playground facilities and other recreation opportunities.
- Policy 2. Cooperate with Columbia County and the State of Wisconsin in accommodating regional recreation activities and facilities.
- Policy 3. Incorporate and advocate for pedestrian and bicycle facilities and community sensitive design amenities to be incorporated into street and highway improvement projects undertaken by the Village, Town, County and State.

## Objective 7: Broaden the social and economic role that parks and open spaces perform for the community

- Policy 1. Encourage park stewardship by supporting community groups and businesses to assist with maintaining and developing the Village's Park System.
- Policy 2. To the extent practical and appropriate, provide support for regional events which utilize the Village's park system.
- Policy 3. Incorporate the recreational opportunities available from the diverse range of Village parks, open spaces, and natural areas into community marketing and promotional efforts.

#### COMMUNITY CONTEXT AND PLANNING CONSIDERATIONS

#### **Demographic Characteristics**

The 2000 Census showed the Village as having a population of 2260 people – a dramatic increase of 36% in the previous 10 years – an annual rate of around  $\sim$  3.5%. Young adults and families with school aged children characterized this growing population.

This growth reflected the general economic and housing development climate during the 1990's. Between 1990 and 2000, the number of dwelling units in the Village increased 43% -- from 671 to 960 total units. New housing construction was split 45% Single Family Homes vs. 55% Units in Duplexes and Multi unit structures.

In 2000, approximately 12% of the population lived alone, 53% of the Village population were in family households with children, and 35% of the population were in families and households without children.

2010 Census information indicate the Village has grown to a population of 2528 people – albeit at a much slower rate than the 1990 to 2000 decade – approximately 1% annually. The slower growth rate was reflective of both the slowing real estate market trends that affected the nation and a conscious Village effort to implement development policies to moderate the rate of the community's growth.

Current household demographics shows 1046 households and an almost identical distribution of population as in 2000: 13% living alone, 52% in households with children, and 35% living in households without children. Importantly, from a recreation program perspective, the age distribution has remained relatively stable – In 2010, roughly 30% of the population are children, 60% are adults between 18 and 65, and 10% of the population is older than 65 years in age.

In 2010, there were a total of 1122 dwelling units in the Village, of which 6.7% were vacant at the time the census was conducted. Average population per occupied dwelling was 2.4 people.

The Village *Comprehensive Plan* (2005) forecasted population growth trends to continue at rates between 2.3% and 3.2% annually (essentially continuing the positive rates which reflected of the overall economy and Village development policies that were in place between 1980 and 2000).

Given the post 2005 national and state economic slowdown Comprehensive Park and Open Space planning effort will presume a 1% annual growth rate for the 2012 to 2016 planning period. This will provide a more realistic population projection for the near term horizon relevant for planning park facility improvements.

For the purposes of this Plan, the 2016 Village population is forecast to be 2657.

#### **Village Recreation Program Participation**

Residents of the Village and surrounding areas have access to a variety of recreation programs and organizations that utilize Village park facilities, including:

- Youth Baseball/Softball
- Adult Baseball/Softball
- Youth Football
- Youth Soccer
- Youth Basketball
- Adult Basketball
- Poynette School Swimming Pool
- Poynette Area Gardening Association
- Poynette Historic Society
- Boy Scouts
- Girl Scouts

Reflecting the modest population increase that is projected, it is anticipated that demand for youth recreation facilities and youth programs will likely be stable through 2016, though interest in specific types of facilities and programs will continue to shift with time and cultural considerations.

#### Planning Considerations

Continuing to be responsive to stakeholder expectations (and changes in demand) and maintaining a high level of participation and excitement for parks will be critical to the Village's ability to foster and maintain long term community support for facilities and programs.

#### **Community Development Patterns**

In general, though bisected by Rowan Creek and US Highway 51, the Village has developed in a relatively compact urban form surrounding the historic downtown area with nearly all parts of the existing community being within a 15 to 20 minute walk from Village Hall.

The current residential character in the Village is predominantly conventional single family detached homes with some duplexes and moderate density multiple family units in limited locations. The density of the existing residential neighborhoods is approximately 2.0 dwelling units per net residential acre.

The adopted Village Comprehensive Plan and with its Planned Land Use Map promote continuing the historic development pattern for the most part but with slightly higher

residential densities. Future planned neighborhoods are anticipated to be mixed use in character and include neighborhood business, institutional uses, and open space in addition to residential development. Residential densities are projected to be around 4 dwelling units per acre on average – predominantly with single family homes but also including duplex and multiple family units. (Note: the annotations on the Planned Land Use Map indicate future planned neighborhoods with potential residential land use mix of 50% single family homes, 13% duplexes, and 12% mixed residential types)

In addition to being a factor in defining community character and "quality of life", parks and outdoor recreation facilities are vital for keeping people healthy and physically active. In-activity is a contributing factor to increasing obesity rates and resultant increasing health care costs. Information reported in the 2010 Outdoor Recreation Participation Report published by the Outdoor Foundation validates that there is more recreation participation in communities that have nearby and accessible park and trail facilities.

#### Planning Considerations

- The physical layout of a community can promote or limit opportunities for physical activity. Increasing opportunities for physical activity is key to addressing the national concern about the rising trend of obesity (especially among children).
- Higher density, compact community design not only preserves open space but is shown to result in more people and children willing to walk to school or incidental trips to the store and parks.
- Studies upon studies are showing that public open spaces do more than protect the environment. Parks and recreational opportunities are vital to improving the general physical and mental health of a community.
- Additional open space in neighborhoods creates more opportunities for physical contact with the outdoors, which appears to correlate with improved behavior in children with attention deficit disorders as well as helping to reduce stress in adults.

#### **Community History**

The first non-indigenous settlers arrived in the 1830's and established a trading outpost with the native American peoples living in the area. Wallace Rowan, who is thought to be the first settler in Columbia County, is the namesake of Rowan Creek (the location of the Rowan cabin is within the Village's Old Settlers Park). In 1837 land was laid out for the Village and by 1851 the settlement included a tavern and three homes. By 1883, the Village had already been a railroad stop for 13 years, and had grown to a thriving community supporting the surrounding agricultural economy with two grist mills and 55 business establishments (including a roller-skating rink).

The Wisconsin State Historical Society's Architecture and History Inventory (AHI) includes 19 documented properties within the Village of Poynette, including homes, institutional and commercial buildings. None of the properties however have been listed on the National or State Register of Historic Places.

#### Planning Considerations

Awareness and sensitivity of historic and cultural resources fosters a sense of pride and provides and important feeling of social and cultural continuity between the past, present, and future. Historic and cultural preservation and interpretation can also provide economic benefits to property owners and the community. They also expand the variety of recreational opportunities (museum visits, history walks, founder's day events) that contribute to the fabric of a community's character and desirability as a place to live.

#### **Land Forms and Natural Resources**

In the immediate vicinity of the Village, land forms range from lowlands and wetlands along Rowan and Hinkson Creeks to rolling fertile farmland, to steep wooded hillsides and ridges. This variety of natural features contributes to the attractive vistas and diverse habitats that characterize and define the Village's identity.

The Village is located in the center of the 56 square mile Rowan Creek Watershed – a very picturesque natural setting. Based on the 1998 WISCLAND data base (WDNR), land cover in the watershed is 70% agricultural, 29% woodlands and wetlands, and 1% developed. This watershed drains to Rowan Creek and its tributary, Hinkson Creek. Rowan Creek meets the Wisconsin River approximately 3.5 miles west of the Village.

Rowan Creek, which passes through the southern portion of the Village, is designated as an Exceptional Water Resource by the Wisconsin Department of Natural Resources (WDNR) and the reaches of the stream that are located within the Village limits are considered to be Class I trout water. Hinkson Creek, which meanders less than one-half mile north of the present Village limits, is a lower grade, Class II trout stream. Within the watershed, WDNR has acquired and protected over 630 acres of land adjoining these streams as a Public Fishery Area. 197 acres of this Public Fishery Area is within the current Village Limits.

The diversity of the ecological communities within and surrounding the Village support a wide variety of native plants, mammals, birds, fish, reptiles, and insects. The WDNR's Natural Heritage Inventory data base has identified over 38 rare, threatened, or endangered plant and animal species in the area.

#### Planning Considerations

The extensive natural areas and resources in the vicinity, and especially Rowan Creek, have contributed greatly to the character of the community and are highly valued by residents and businesses ("Poynette – Naturally", "Poynette On Rowan Creek"). Protecting these resources and enhancing accessibility for community and area residents will be extremely important to maintaining the desired quality of life.

#### **Regional Outdoor Recreation Features and Attractions**

Noteworthy among the many regional recreation attractions in the vicinity is the MacKenzie Environmental Education Center/Poynette State Game Farm which is located less than 1 mile east of the Village. Established in 1934, the MacKenzie Center is one of the largest environmental education centers in the state. With over 250 acres of diverse habitats the center offers a variety of opportunities for outdoor experiences including: hiking, picnicking, snowshoeing, and conservation education. The primary mission of the State Game Farm is to support the many conservation clubs and public hunting lands in the State with adult pheasants and chicks.

In addition to the recreational resources found in and near the Village, there are many other recreational features and attractions within a short car or bike trip from the Village, including:

The Wisconsin River Gibraltor Bluff Parfrey's Glen Natural Area City of Portage Historic sites The Merrimac Ferry Devils Lake State Park Goose Pond Wisconsin Dells

#### Planning Considerations

- By virtue of the features and attractions in Poynette and the surrounding region, there appear to be many recreational opportunities which relate to, and in turn, can be complimented by the Village of Poynette Park System.
- Investment in the park system and especially facilities which compliment regional features could be an important component of effective economic development efforts for the community.

#### Wisconsin State Outdoor Recreation Plan

Every 5 years the Wisconsin Department of Natural Resources prepares the State Comprehensive Outdoor Recreation Plan (SCORP). This plan effort assesses the different recreational resources and the recreational demands identified by demographic changes and tourism influences in eight different regions throughout the State. Columbia County is located in the Southern Gateway Region. This region contains a variety of environments and unique geologic features which combine to provide a wide array of recreational opportunities. The region also continues to be among the fastest growing population areas of the state. As urban populations increase, so too does the demand for traditionally urban-based recreation including facilities such as dog parks and developed sports facilities.

The 2005-2010 SCORP has identified the following Recreational Supply Shortages for the Southern Gateway Region.

Nature Based Recreation
Backcountry/walk-in camping
Boat Launches – carry-in
Natural areas
Parks
Public water access
Trails – hiking
Trails – horseback riding

Recreation in Developed Settings
Boat Launches – "trailer-able"
Camps – educational
Dog parks
Ice skating rinks
Nature centers
Picnic areas
Sailboat clubs/rentals
Tennis courts
Tennis programs
Trails – bicycle

#### **Relevant Comprehensive Plan Policies**

The *Village of Poynette Comprehensive Plan*, adopted in August 2005, articulates several policy and program recommendations that have both direct and ancillary bearing on outdoor recreation facilities in the Village. The relevant community vision and goals statements from the Comprehensive Plan are re-stated below.

#### Village of Poynette Vision:

The future economic and community health of Poynette is directly linked to the preservation of natural resources and small-town and rural character. Preservation and enhancement of these assets through comprehensive, coordinated planning – along with the cooperative implementation of economic development initiative – will ensure a continued high quality of life.

#### Applicable Comprehensive Plan Goals:

- **Natural Resources** -- Protect and promote the Village's important natural resources.
- **Cultural Resources** -- Preserve and build on Poynette's historic character.
- Parks and Recreational Resources -- Ensure abundant park and open space areas for Village residents.
- Land Use -- Promote a future land use pattern containing a sustainable mix of uses and building types.
- **Transportation** -- Provide a safe, integrated, and efficient transportation system.
- **Utilities and Community Facilities** -- Provide a full system of public utilities, facilities, and services to serve all Village residents and businesses.
- **Economic Development** -- Strengthen, support, and promote steady growth of new and existing businesses consistent with community resources and identity.
- **Intergovernmental** -- Promote improved cooperation with the communities in the region.

#### THE POYNETTE PARK SYSTEM

For park planning purposes, each of the Village's parks is categorized as either a:

- Neighborhood Playground,
- Neighborhood Park,
- Community Park, or
- Special Park and Open Space.

These categories are defined below and are based on the standards that appear in "Recreation, Park and Open Space Standards and Guidelines" (4th Edition) published by the National Recreation and Park Association (NRPA).

The Poynette Park System currently includes 10 parks – two of which are future sites within an approved but as yet un-developed subdivision in the northwest corner of the Village (Westridge). The eight improved parks encompass nearly 30 acres.

The Village park system also includes an additional 50 acres of parkland classified as a Special Park or Open Space. The majority of this resource category is contained in Jamieson Park.

Summary information about Village parks and trail facilities is presented in the 2011 Park Facilities Matrix and the Recreational and Open Space Resources Map included in the Attachments section.

#### **Neighborhood Playgrounds:**

Neighborhood Playgrounds are Village-owned parks typically serving a residential neighborhood within a ¼-mile to ½-mile radius from the park. These parks are generally small, between one-half and 1.5 acres in size, and primarily include playground equipment, benches and picnic tables, and small informal play areas serving the immediate neighborhood.

Neighborhood Playgrounds are the smallest park classification and are typically used to provide a limited recreational need or address a unique recreational opportunity such as a downtown plaza or to serve a specific population group such as senior citizens. Historically, the Village has utilized Neighborhood Playground facilities to provide recreational facilities throughout the community.

The Village currently has 5 neighborhood playground locations, two of which are improved:

Columbia Park – This park is three-fourths of an acre in size and is located on a neighborhood walkway between Columbia Drive and Eagle Lane, in the northeast corner of the Village. It has playground equipment and a small shelter with picnic tables.  Old Settlers Park – This wooded 2.6 acre park is located at 100 Old Settlers Trail, on the Village's south side. It has a small playground and a hard surface play area for half-court basketball.

The four un-improved park sites in the Village are slated to be Neighborhood Playgrounds and include:

- Colby Park Located in the northern part of the Village, this unimproved parcel encompasses approximately 0.8 acres and adjoins a segment of the Village's stormwater drainage swale network.
- South Park Located in the far south part of the Village this site is an unimproved one-half acre parcel with a narrow access easement across an adjoining residential lot.
- Two un-named park sites in the northwest neighborhood Two sites have been designated in the approved but as yet undeveloped Westridge subdivision.

#### **Neighborhood Parks:**

Neighborhood Parks provide space for informal recreation opportunities for residents in the surrounding neighborhood and to a degree, also provide facilities for the entire community. These parks are typically 3 to 8 acres in size in order to accommodate space for formal and informal play areas and are often improved with facilities for organized sports (ball diamonds, soccer fields, basketball courts), off-street parking and playground equipment. The playground facilities within neighborhood parks also function in the role of Neighborhood Playground for the adjoining neighborhood.

Poynette does not have any designated neighborhood parks.

#### **Community Parks:**

Community parks are larger recreation facilities that serve the Village-wide population as well as functioning as a neighborhood park/playground for the immediate neighborhood. Community parks are generally larger than 8 acres in size in order to provide adequate area for specialized and unique facilities such as ball diamonds or play fields designed for organized competitive sports, off-street parking, and shelter and restroom facilities.

Community parks may have lighted playfields, spectator areas, concession areas and special facilities such as a swimming pool, ice arena, boat launch, and camping sites.

There are essentially two developed Community Park sites in the Village: the centrally located Pauquette Park/Veterans Memorial Park complex, and Valley View Park located on the near west side of the Village.

- Pauquette Park Located in the heart of the Village immediately south of the downtown business district, this 13.3 acre park encompasses the heavily used baseball and softball diamonds, a large picnic pavilion several smaller picnic shelters, playground equipment, and a paved all season perimeter walking path. Pauquette Park is also the primary trailhead for the Rowan Creek Trail.
- Veterans Memorial Park This 3.7 acre park is across the street from Pauquette Park. It currently provides open play area, picnic shelters, and space for community gardens. It is also the location of the Poynette Veterans Memorial.
- Valley View Park This 9.2 acre park is located in the near west side of the community. The Village is currently making substantial improvements to this park with investments to upgrade the soccer fields, add a picnic and concession pavilion, upgrade playground facilities, construct a one-third mile perimeter walking path, and create a 2500 square foot "Spray Pad" water playground.

Valley View Park currently encompasses 5.3 acres of Village owned property and approximately 4 acres of land leased from Columbia County. The Village has an agreement that will enable acquisition of additional lands from the County for future park expansion.

#### **Special Purpose Parks:**

Special Purpose Parks are Village-owned recreational and open space facilities that are designed to serve a specific purpose, such as a stand alone event facility or trailhead locations for walking, bicycling, and ski trails.

- Jamieson Park Located on the County Highway CS approximately one mile west of downtown, this 45 acre park has 10 camper/tent camping sites, a picnic shelter, and trail access to Rowan Creek. Approximately 32 acres of the site is native wooded and marshy habitat.
- Rowan Creek Trail and Village Path Networks There are over 3.5 miles of paved and un-paved walking paths in the Village.

#### These include:

Pauquette Park Path 0.45 miles, paved Columbia Park Path <0.1 miles, paved

Valley View Park Path 0.3 miles currently under construction, paved

Bluebird Court Path <0.1 miles, un-paved Jamieson Park Path 0.2 miles, un-paved

Rowan Creek Trail 2.4 miles total, with 0.3 miles paved

Other non-village park and recreation opportunities that are available in the community include:

Rowan Creek Fisheries Area -- Though technically not part of the Village Park System, nearly 200 acres of the State's Rowan Creek State Fisheries Area is located within the Village Limits.

<u>Poynette Schools Campus</u> – Located on US Highway 51. This 28 acre campus provides space for organized athletics (at the high school) and outdoor playground facilities (at the elementary school). The High School also provides a gymnasium and indoor swimming pool for use by School District residents.

<u>Shepherds Meadow Golf Course</u> – A 9 hole golf course, with clubhouse and restaurant, located on Links Drive on the northeast side of the Village.

<u>MacKenzie Environmental Education Center</u> – This 250 acre environmental education center is located 1 mile east of the Village and provides a wide variety of outdoor settings for hiking, cross country skiing, and family outings.

#### **PARK SYSTEM NEEDS**

In small communities, it is often difficult to compare a local park system to the standards recommended by the National Recreation and Parks Association (NRPA). Nevertheless, understanding the amount of parkland that is conveniently and safely accessible to community residents is an effective way to articulate the character of a community, to describe its valued "Quality of Life", and to assess parkland needs.

Two basic criteria provide the framework for the NRPA recommendations for adequate park facilities:

#### Acres of parkland per capita:

The NRPA recommends 10.5 acres per 1000 population. This total park area is generally allocated as 1.25 to 2.5 acres of neighborhood parks per 1000 people, and 5 to 8 acres of community parks per 1000 people.

The Poynette Park System currently provides parkland for neighborhood playgrounds, neighborhood parks, and community parks totaling 30.8 acres (amount does not include the two future park sites in the northwest neighborhood). When allocated to the 2010 Village population of 2,528, this equates to 12.2 acres per 1000 population overall.

Based on the NRPAs parkland area per population standard, overall, the Village of Poynette currently has an adequate amount of land dedicated for recreational uses. The current parkland inventory also meets the NRPA recommendations for the 2016 projected population of 2657 people.

#### Planning Considerations

In order to maintain the current ratio of 12.2 acres per 1000 population, the Village would need to acquire new parklands at a rate of 1307 Square Feet (SF) per new dwelling unit (based on current demographic characteristics of 2.4 people per dwelling unit). The Village's current land dedication requirement calls for dedication of ~2178 Square Feet (SF) per residential unit. The lands so dedicated however are not exclusive to parks but are for parks, schools or other public uses (but not streets or drainageways).

#### **Service Areas and Accessibility:**

NRPA recommends that parks should be safely and conveniently accessible within a 10 to 15 minute walk from every residence (typically measured as a ¼-mile to ½-mile radius from the park). Evaluating park service areas also must give consideration to the fact that major highways, railroads and geographic features can create barriers that effectively reduce convenient access.

In a small community such as Poynette, evaluating a one-quarter to one-half mile service area provides minimal value for assessing the adequacy and distribution of park facilities since essentially the entire community is walk-able within a 15 to 20 minute walk from the downtown.

A more useful review threshold is to evaluate park distribution in terms of the safety and convenience of the walking and bicycling routes that can be used to get to any given park. In other words, all parks should be reasonably accessible to residents within a one-quarter mile walk via a convenient, barrier free and safe route.

Within the Village, there are four major "barriers" that limit the walk-ability and bikeability to access the Village Park System:

- US Highway 51, due to high traffic volumes and speed
- o County Highway CS, due to high traffic volumes and speed
- the CPRS railroad corridor, due to the hazardous nature of rail traffic (though infrequent) and
- Rowan Creek, a natural feature currently with only two improved pedestrian crossings (the Main Street and Pauquette Path bridges)

#### Planning Considerations

- Pedestrian and bicycling improvements should be incorporated into the planning and improvement design for US Highway 51 and County Highways CS and Q, such as shared use paths or wide paved shoulders.
- A traffic signal along Highway 51 could be warranted to address increased pedestrian/bike vs. vehicle conflicts as more residents, school children will be seeking to travel to the school campus and downtown businesses resulting from new residential development east of US Highway 51.
- A related consideration to safe pedestrian travel is limited amount and poor surface condition of sidewalks in some areas of the Village.

Maps 2 and 2.1 Existing and Planned Land Use and Park Planning Considerations illustrate important community context considerations related to park planning: including

community development patterns, land use, pedestrian accessibility and park service areas. Map 2.1 shows that most of the residential areas in the Village are conveniently accessible to a public park or playground with the exceptions of:

- the small residential neighborhood located between the railroad corridor and US Highway 51 (though this area does have limited access to the elementary school playground),
- the residential neighborhood east of US Highway 51 between the Cemetery and County Highway "Q", and
- the Southside neighborhoods along County Highway CS.

As the Village grows, additional Neighborhood Parks and Neighborhood Playgrounds will need to be located centrally – within the one-quarter mile service area radius -- to future residential neighborhoods. Refer to Map 3.

#### Planning Considerations

- Investigate the possibility to consolidate the two dedicated Neighborhood Playground sites in the Westridge Subdivision into a single, more centrally located 1+ acre site, if the developer/land owner is amenable.
- Investigate opportunities to expand South Park (and/or relocate it to a more centralized site serving the existing and future planned residential neighborhood south of County Highways "CS" and "Q").
- Consider the option of creating a Neighborhood Playground and Neighborhood Park east of US Highway 51. A Neighborhood Park of 3 to 5 acres could accommodate a youth baseball diamond.
- Investigate and consider the opportunity to establish a neighborhood park or playground to serve the future neighborhoods that will develop west of Valley View Park.

#### Potential locations include:

- o In the easterly side of the Village:
  - A Neighborhood Park or Neighborhood Playground located south of Highway Q.
  - A Neighborhood Park or Neighborhood Playground located north of Highway Q and north of the golf course. This Neighborhood Playground may be appropriate to serve the Pauquette Pines area and help to resolve the due to the very limited park accessibility in this area of the Village.

- On the west side:
  - A Neighborhood Park or Neighborhood Playground between McMillan Road and Park Street.
  - A Neighborhood Playground north of the Westridge subdivision is needed due to the access limitations created by the street layout in this platted but un-improved neighborhood. Creating a new neighborhood playground location (1.5 acres in area) in this area may be an alternative which could potentially allow the elimination of the two small park sites in the subdivision.

Improved walk-able linkages between these areas will address park facility access limitations and significantly improve pedestrian safety and expand the overall trail network in the Village. Refer to Map 4.

#### Americans with Disabilities Act (ADA).

The ADA, enacted in 1990, clearly states the right of equal access for persons to local government services such as parks. New facilities must comply with the ADA and provide accessibility. There are fundamental differences in how accessibility in the outdoors is accommodated compared to indoor or the built environments, however. While restrooms, shelters, interpretive centers, playgrounds and parking lots, for example, need to follow detailed ADA guidelines, other improvements such as trails, boat landings, and swimming beach areas, do not necessarily need to follow standards for indoor or built environment ramp gradients or surfacing requirements. Nonetheless, it is good policy to make park and recreation facilities as accessible as possible to as many people as possible including the use of motorized personal mobility devices (ATVs, motorized chairs and scooters, and Segways).

#### **Functional Size of Parks**

#### Neighborhood Playgrounds

While the historical practice of obtaining and developing relatively small Neighborhood Playground facilities has provided at least some form of public recreational opportunity for children, the small size of these parks greatly restricts the type of play equipment that can be offered to Village residents. It is noted that in the Columbia Park neighborhood a significant number of the residences near the park have larger and more elaborate playgrounds than are found in the park itself. The cost efficiencies of park maintenance efforts (expenditures) is also a consideration for the Village as it is likely more efficient to maintain a single 1.5 acre Neighborhood Playground than three one-half acre playgrounds serving the same neighborhood.

Future Neighborhood Playgrounds should be a minimum of 1 acre in size.

#### Neighborhood Parks

Neighborhood parks provide open space and recreational amenities to the surrounding neighborhood. There is anecdotal evidence that there is increasing interest (demand) for more open play areas to accommodate informal play and field sports facilities (soccer, football, and lacrosse) in the community.

Future Neighborhood Parks should be a minimum of 3 acres in size.

#### Park Needs Articulated by the Village Park and Recreation Commission

In addition to initiating park development plans and financing initiatives that have focused on the refurbishing the Village's three main parks (Pauquette, Valley View and Veterans Memorial Parks), the Village has endorsed several creative concepts to expand awareness of park and recreation resources.

One of these ideas is to establish a theme or identity for each park which would be implemented through the types of facilities and equipment improvements which would be installed. As each park is redeveloped, the design effort will reflect a theme to capture the imagination and interest of children.

The following themes, design elements, and featured improvements are recommended for consideration in the development of detailed master plans for each park:

- Columbia Park Tricycle town
- Old Settlers Park Wilderness adventure playground with bear theme equipment, early settlement, trading post, sledding hill, council ring
- Colby Park Adventure sailing ship, climbing net and Gazebo
- Valley View Park Spray pad park and soccer complex
- Veterans Memorial Park Basketball, ice skating, Rowan Creek Trail extension, expanded veterans memorial
- Pauquette Park Reposition baseball diamond, create active life amenities including a life fitness exercise course, ADA accessible fishing opportunities along Rowan Creek
- Jamieson Park Upgraded campground facilities, reexamine disc golf course here or elsewhere in community if there is local interest.

To establish the character and identity of the Poynette Park System, each park should also be:

o identified with a sign with a standardized format, and

o improved with a shelter with a similar design elements (such as a forest green roof and masonry walls or foundations).

The park themes and design elements will be defined further during the park master planning process by the Park and Recreation Commission with input from the adjoining neighborhood and potential stakeholders and park stewardship sponsors. Preliminary concept sketches for the development of Colby, Old Settlers, Valley View, and Pauquette/Veterans Memorial parks are attached as Exhibits 1 through 5.

#### **RECOMMENDATIONS**

The Village of Poynette POSP includes the following recommendations for park operations, maintenance, and capital improvements. It is expected that these recommendations will be reviewed and modified annually in order to:

- reflect community input on park and facility needs,
- o be responsive to opportunities for acquisitions,
- be responsive to emergency situations to remove hazardous conditions, and
- o to reflect fiscal priorities and constraints established by the Village Board.

#### **Operations and Maintenance**

The Village's primary objective for park operations is be as cost effective as possible in maintaining the park system to provide a variety of recreation opportunities that are safe, clean, and attractive to park users. Operation and maintenance activities to consider include:

- Installing 6 foot diameter mulch rings around trees to simplify park mowing operations.
- Pruning, removing and replacing trees as noted in the Village's <u>Urban Forestry Plan and Tree Inventory Summary</u>.
- Reconstructing park sidewalks and paved pathways to be as wide as snow plowing equipment.
- Restoring expansive under-utilized playfield space and stormwater management swales with native grasses with minimal required mowing.
- Standardizing maintained facilities, furniture and equipment for cost efficient maintenance.

#### **Park Use Regulations**

Village regulations governing the use and operation of motorized vehicles will be updated to include provision for the limited use of personal mobility devices such as motorized chairs, and Segways.

#### **Capital Improvements**

The Village population is not expected to increase substantially during the 2012-2016 planning period. Since the Village currently exceeds the National Park Standards of 10.5 acres per 1,000 residents, it is not necessary to seek land acquisitions for new active park facilities, except perhaps where new residential development is proposed of if significant opportunities present themselves. There is however strong community

interest for improving the condition of existing parks with updated equipment and for expanding the Village's network of trails.

In order to attract and keep new residents, the Village must not only be able to support a sustainable, vibrant economy, but it also must provide a sense of place and community for its residents. The Village recognizes that parks are a major contributor to establishing and maintaining a high quality of life.

The following are the priorities for park, trail and open space projects which the Village will actively seek to implement during the 2012-2016 planning period.

#### **General Parkland Acquisition and Development**

While no specific parkland acquisitions are programmed under this plan, the Village will need to be responsive to considering opportunities to acquire appropriate lands for park development or open space preservation. As the community grows, eventually new parklands will need to be acquired and developed to address the need for park facilities with convenient access within new and expanding neighborhoods. The Park and Recreation Commission will periodically review the scope of facilities and amenities that would typically be provided in each park in order to assure that the park system is meeting the needs of the community and that improvements are equitably distributed. Refer to Map 3 illustrates the Plan for Future Park Sites in the Village.

#### Parkland Dedication and Impact Fee Requirements

A copy of the Village Parkland Dedication Ordinance is included in the Attachments section. The Village intends to update the Village Code requirements pertaining to parkland acquisition and improvement to address the following provisions:

 Minimum Area: Currently not specified other than a general requirement of 2178 SF per dwelling unit. This provision will be updated to require a minimum area for:

Neighborhood Playground: 1 acre

Neighborhood Park: 3 acres minimum (preferably 5 acres)

- Site Restoration: Increase topsoil depth to 6 inches
- Park Site Development: Completed concurrently with completion of public improvements in the subdivision instead of after 10% of lots have been sold.
- Park Improvements. Impact fee calculation to be updated to account for the following standard improvements to be installed in each dedicated park.
  - Neighborhood Playgrounds (1 acre in size)

Typical Facilities and Improvements	
Landscaping	\$ 3,000
Shelter with Uni-sex restroom	\$20,000
Picnic tables, benches, furnishings	\$ 5,000
Accessible playground equipment	\$40,000
with appropriate fall zone surface	
Paved walkway to sidewalk	\$10,000
Total	\$78,000

#### Neighborhood Parks (3 acres in size)

Typical Facilities and Improvements	
Landscaping	\$ 6,000
Shelter with Uni-sex restroom	\$20,000
Picnic Shelter	\$10,000
Picnic tables, benches, furnishings	\$10,000
Accessible playground equipment	\$40,000
with appropriate fall zone surface	
Paved walkway to sidewalk	\$10,000
Perimeter walking path (paved)	\$25,000
Backstop and fencing	<u>\$25,000</u>
Tota	al \$136,000

As new parklands can be acquired through the land development approval process the Village intends to review the land division ordinance to assure that required land dedication, fee-in-lieu-of payments, and park development impact fees address Village needs for securing appropriate recreational land in suitable locations.

#### **Conservancy Areas**

Since the natural landscape of the Village and its surrounding areas are a major component of the Village's image and character, the Village should be responsive to opportunities to protect and/or acquire and preserve native landscapes whenever possible. Strong consideration should be given to supporting opportunities to expand existing Village conservancy lands along Rowan Creek.

#### **Bike and Walking Trails**

Refer to Map 4.

#### Rowan Creek Trail Network

Working in close collaboration with DNR, the following improvements to the Rowan Creek Trail Network should be initiated as funding allows:

Extend the Trail from Veterans Park easterly to US Highway 51.

- Extend the Trail from "Pine Island" to Jamieson Park, if wetland issues can be successfully and cost effectively addressed.
- Extend a trail segment linking the Pine Island-Jamieson trail segment north to the McMillan Road parking lot.
- Restore the existing boardwalk segments.
- o Install and replace trail amenities including: additional benches, wayfinding signage, and mile markers (with gps coordinates).

#### Village Path Network

Prepare a Village Bike and Pedestrian System Plan coordinated with Columbia County efforts and including the following linkages and segments to expand the network of paved Village walking paths:

- o Rowan Creek to Columbia Drive (a US Highway 51 sidewalk).
- Seward Street to Colby Park utilizing the greenway.
- West Washington to Valley View Park.
- o Park Street to McMillan (DNR parking lot).
- o Park Street to North Street (along a future greenway).
- Old Settlers Trail to CTH CS and continuing along CTH CS and CTH Q.
- Extend a paved path with a bridge on the old dam foundations for northsouth circulation to connect West Mill Street to Academy Street with a connection to West Washington Street and into the expanded Valley View Park.
- Along Highway Q from Highway 51 to the MacKenzie Center.
- A loop connection between Highway 51 west along Rowan Creek and connecting north to the future "Neighborhood Park/Neighborhood Playgrounds" and residential neighborhoods north and east of the golf course.

Additionally the Village Path system will be enhanced with:

- Mileage markers with gps coordinates to facilitate timely emergency response.
- o Benches.
- o ADA upgrades.
- Kiosks and interpretive signage.
- Wayfinding signage at trailheads and intersections.
- A Highway 51 crosswalk at the Piggly Wiggly driveway.
- A protected (signalized) pedestrian crosswalk on US Highway 51, potentially at North or Seward Streets, together with an improved sidewalk along the west side of US Highway 51 to provide safe, unsupervised, accessibility for residents and visitors to parks, the school campus, and downtown and Highway 51 businesses.

Additionally, the Village should consider an annual sidewalk improvement program to extend and/or complete repairs and gaps in Village Sidewalk Facilities. Refer to Map 2.1, which illustrates current deficiencies in the sidewalk network.

#### **Park Improvement Projects**

The following lists the planned improvement projects for each park and an anticipated priority for completion. The priority for each park is expressed in terms of phases (1,2 or 3). Phase 1 projects may begin upon adoption of this Park and Open Space Plan, subject to Village Board authorization of expenditures for each listed project. Phase 2 projects may begin after Phase 1 is substantially complete, or as unique opportunities present themselves, subject to the Village Board authorization. Such unique opportunities may include a substantial donation or receipt of a large grant. Phase 3 projects may begin after Phases 1 and 2 projects are substantially complete, or once again, as unique opportunities present themselves, subject to Village Board authorization. Refer to Table 2 – Preliminary Park and Trail Capital Improvements Program in the Attachments section.

The park improvement process will generally include:

- Annual review of community park needs and an evaluation of financial resources based with input from the Village Board, Park and Recreation Commissioners and residents.
- Selection of an annual priority park.
- Development and validation of a Park Master Plan utilizing the Concept Plans included as Exhibits 1 through 5 in the Attachments.
- Adoption of the Master Plan by the Park and Recreation Commission
- Inclusion of the project in the adopted Annual Village Budget
- Preparation of Detailed Site Civil Engineering Plans and Architectural Plans as needed
- Notice and Bidding
- Validation of estimated budgets and alternative financing opportunities including donations and grant programs
- Construction Authorization

#### **Neighborhood Playgrounds**

#### Old Settlers Park (Phase 2)

- Determine existing property boundary.
- Develop and validate a master plan based on the concept plan with neighborhood and Historic Society input and considering expansion of the park area with lands from the vacation of portions of South Mill and Thomas Streets.
- Construct improvements per master plan including potentially:

- Picnic pavilion with unisex restroom
- Historic Marker/Kiosk
- Park Sign
- Walking path connection to Rowan Creek Trail (sidewalk along Old Settlers trail and So. Mill Street)
- Parking on Old Settlers Trail
- Sledding Hill (vacate South Mill)
- Expanded playground
- ADA path from parking lot to Rowan Creek Trail
- Perimeter walking path
- Council ring (venue for presentations on Village heritage, and use by Scouts)
- Security surveillance system
- Hard surface court for basketball and court games
- Enhance Landscape screening of WWTP
- Forestry Management recommendations

#### Colby Park (Phase 2)

- Develop and validate a master plan based on the concept plan with neighborhood input.
- Construct improvements per master plan including potentially:
  - Shelter or Gazebo
  - Neighborhood entry feature garden
  - Playground equipment
  - Hard surface play court (half court basketball)
  - Enhanced landscaping
  - Walking path system connection (see trails network)
  - Security surveillance system

#### South Park (Phase 2)

- Develop a concept plan with consideration to improving access, expanding park area, and/or relocating the park.
- Develop and validate a master plan based on the concept plan with neighborhood input and consideration for expanding or relocating park to a location more central to planned residential growth areas.
- o Construct improvements per master plan including potentially:
  - Access including sidewalks along CTH Q connecting to the walking path connecting to Old Settlers Trail
  - Playground improvements
  - Landscaping
  - Pavilion with unisex bathroom
  - Security surveillance system

#### Columbia Park (Phase 3)

- Develop and validate a master plan with neighborhood input.
- o Construct improvements per master plan including potentially:
  - Play equipment upgrades
  - Enhanced landscaping
  - Restroom Facilities
  - Security surveillance system

#### NW Parks (future development)

The improvements to these park sites will be determined by the Park and Recreation Commission at the time that the owner/developer initiates the first phase of development improvements. The Village should work with the developer to explore the potential for combining these two sites to create a single 1+ acre Neighborhood Playground to serve this future neighborhood.

#### **Neighborhood Parks**

Development plans for new neighborhood parks will be developed at the time that there are opportunities to obtain park land dedications and/or assemble land. Two new neighborhood park locations are proposed: one to be centrally located south of CTH Q east of Highway 51, and one to be centrally located between McMillan Road and Park Street.

#### **Community Parks**

#### Valley View Park (Phase 1) [currently under construction]

- A master plan has been prepared and contracts have been initiated for the construction of the following improvements:
  - Expanded parking lot
  - Perimeter paved walking path and connection to Meadow Court
  - Pavilion with bathrooms, storage and concession
  - Spray Pad
  - Landscaping
  - Soccer field rehabilitation
  - Security surveillance system

#### Pauquette Park (Phase 1)

- Determine existing property boundary.
- Develop and validate a master plan based on the concept plan with input from a wide range of community stakeholders including the adjacent neighborhood, local baseball clubs, Chamber of Commerce and local veterans organizations.
- o Construct improvements per master plan including potentially:

- Playground Development
- ADA Accessible
- Fishing Pier
- Poured in Place fall zone surfaces
- Playground Renovation (3-5 year olds)
- Playground Renovation (5+ year olds)
- Youth ball diamond renovation
- Renovate restroom
- New Unisex restroom/shelter
- Landscaping and Stormwater Mgt
- Expand Perimeter Walking Path
- Path Bridge
- Upgrade electric services to support pavilion use and farmers market
- New Picnic Shelter
- Furniture
- Fitness Course
- Parking lot resurfacing
- Rowan Creek Trailhead sign
- Install security surveillance system

#### Veterans Memorial Park (Phase 1)

- Determine existing property boundary.
- Develop and validate a master plan based on the concept plan with input from a wide range of community stakeholders including the adjacent neighborhood, historic society, Poynette Area Gardening Association, Chamber of Commerce and local veterans organizations.
- o Construct improvements per master plan including potentially:
  - Renovate and expand Veterans memorial with flag plaza and accessible walkway
  - Pavilion with unisex restroom (convertible to warming hut)
  - Hard surface court area (for basketball and other court games) and winter use for ice skating
  - Decorative lighting for ice rink use and evening events such as school band concerts
  - Expanded community gardens
  - Perimeter path and connection to Van Buren Franklin corner and new segment of Rowan Creek trail
  - Security surveillance system
  - Playground Landscaping
  - Parking improvements along Van Buren Street

#### **Special Parks**

#### Jamieson Park (Phase 3)

- o Determine existing property boundary and consider expansion opportunities.
- Formulate a concept plan with consideration to linkages to the Rowan Creek Trail network.
- Develop and validate a master plan based on the concept plan with input from a wide range of community stakeholders including the adjacent neighborhood, Wisconsin DNR, and Friends of Rowan Creek.
- o Construct improvements per master plan including potentially:
  - Upgrade Campsites
  - Install composting toilet facilities
  - Expand playground
  - Reexamine a disc golf course here, on Pine Island, or elsewhere in community if there is local interest

### **Attachments**

### Table 1

### Village of Poynette Park and Open Space Plan 2012 to 2016

### 2011 Park Facilities Matrix

Park	Size (A	Acres)	Playgroun	Shelterte	Picnic rah,	Drinking W. W.	Restroom	Cooking	All Weather	Baseball	Bleach	Softball Diamon	8leachers	Varsity Football	Bleachers	arsity societ	U-11 Soc	Walking Path	walking T.	Fishin	Protected Nature	Habitat Rowan Creek	Off. street
Neighborhood Playgrounds	Total 5.5	Improved																					
Columbia Park 890 Columbia Drive	0.7	0.7	Х	Х	Х						П		Τ		Π			Х	Х				
Old Settler's Park	2.6	2.6	U-7 X		Х				Х														Х
100 Old Settlers Trail  Colby Park	0.8	0	Park reno	vation plan	s are being	formulate	d	н	alf court B-	ball													
209 Colby Blvd South Park	0.5	0	Currently	undevelope	ed.																		
906 Valley Road NW Neighborhood	0.9		Currently	undevelope	ed.																		
Park(s) (TBD)  Neighborhood	0.5		Park Impr	ovements	will not be p	planned un	til after nei	ghborhood	developme	nt has beg	gun				_								
Parks	0	0	In 2011, V	illage had i	no parks th	at met the	criteria to I	e classifie	d as neighb	orhood pa	rks												X
															_								,,
Pauquette Park		13.3	X	X	X	X	X	X	X	X	X	X	X					X		X		X	X
126 S. Main Street			U-7	4	1					Lighted	^	^						0.86 Mile	s			1100 FT	59 stalls
eterans Memorial Parl	k 3.7	3.7	Partially a	X leveloped.	Park impro	ovements a	e being plo	nned												X	1 Acre	450 FT	X
Valley View Park 300 Park Street	9.2 See No	9.2 ote (A)	U-7	X Under Co	X		Х				X		X		X	X	Χ	Х					X 30 stalls
Subtotal	31.7	29.5																					
Special Parks & Open Space																							
Jamieson Park	45.2	45.2		X	Χ		Х	Χ			П							Х		Х	X	X	Х
Co. Hwy CS NW Trail Corridor	4.6	0																Х			32 Acres	2500 FT	
W. Washington  Bluebird Court	See No	0.9																Х			X		
Subtotal	50.7	46.1																			0.9 Acre	5	
Total	82.4	75.6																					

A) Valley View Park includes 4 acres currently leased from Columbia County for use by the Poynette Soccer Clu

Other Public Outdo	oor Recr	eationa	I and Cu	Itural																			
Facilities	Within	the Villa	age																				
Rowan Creek Fisheries Area	197	197																Χ	Χ	Х	Х	Х	Rowan Creek Trail
W. Mill Street			Portion of	f 650 Acre I	Fishery Are	a Manage	ed by V	WI DNR										2.15 Miles		197 Acres		8 stalls	
Poynette Schools Campus	28	28	Х			Х		Χ	Х	Х	Х	Х	Х	Χ	Х		Χ			Х	Х	Х	Indoor Swimming Pool
108 N. Cleveland			U-11																	1 Acre	400 FT	200 stalls	
Poynette Historical Society																							Ī
116 N. Main Street																							

Other Outdoor Rec	creation	iai raciiiti	es Open	to the										
Public	c within	the Villag	ge											
Shepherds Meadow Golf Course	45	45											Х	9 Holes, Clubhouse
1004 Links Drive													90 stalls	

**Table 2: Proposed Park and Trail Improvement Phasing Program** 

Development Phase	Project	Estimated Cost*
	Valley View Park completion	
	Pauquette Park renovations	\$630,000
Phase 1	Veterans Memorial Park upgrade	\$410,000
(begin upon adoption of Park and Open Space Plan, subject to Village Board authorization of expenditures	Mile markers and other amentities along existing trails	\$10,000
for each listed project	Trail connections/bridge between West Mill Street and Valley View Park	\$200,000
	Trail connection between Veterans Park and Highway 51, along Rowan Creek	\$110,000
	Old Settlers Park upgrade	\$260,000
	Colby Park improvements	\$160,000
Phase 2	South Park expansion or relocation, and improvements	\$250,000
(begin after phase 1 is substantially complete, or as unique opportunites present themselves, subject to Village Board authorization)	Trails connections between Old Settlers Park and CTH CS/South Park	\$100,000
	Trail connection between Pine Island and Jamieson Park	\$110,000
	Columbia Park renovations	\$90,000
Phase 3	Jamieson Park, potential expansion and upgrade	\$280,000
(begin after phase 1 and 2 are	Trail between Jamieson ParkPine	
substantially complete, or as unique	Island and McMillan Road parking	
opportunites present themselves,	lot	\$200,000
subject to Village Board	Boardwalk restoration in Rowan	
authorization)	Creek trail network	\$200,000
	Other listed projects	N/A

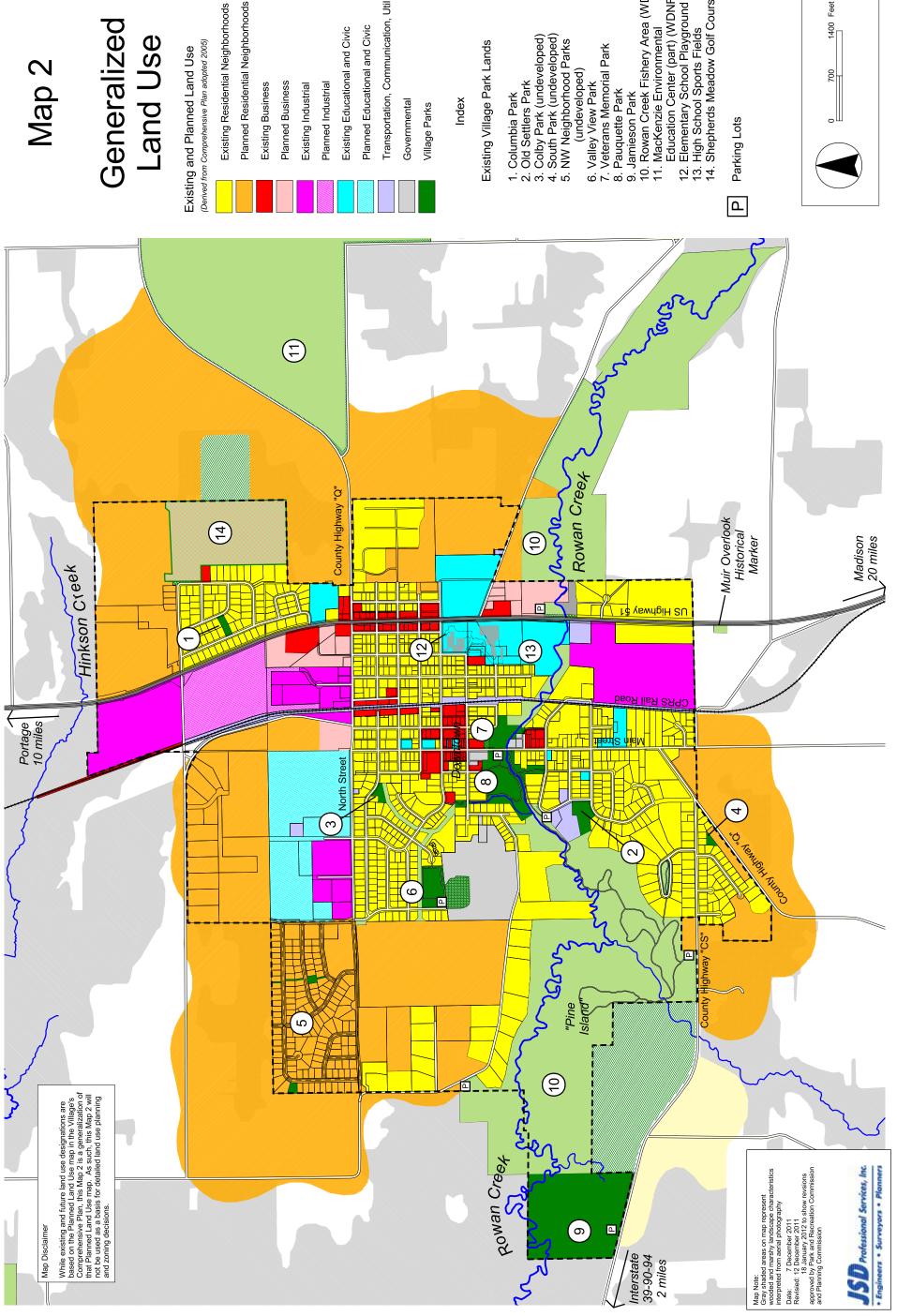
Note: \* Estimated costs are in 2012 dollars. Each estimate includes planning, engineering, and construction costs for the associated park concept plan included within this Park and Open Space Plan. For a copy of itemized cost calculations that were used to prepare this table, please contact the Village Planner. Costs may be substantially defrayed by sate and federal grants, donations, in-kind contributions, and other non-municipal sources.

### Ф Rowan Creek County Highway "Q" - Muir Overlook Historical Marker 4 9 Hinkson Creek US Highway \$1 Portage 10 miles North Street More "Pine Island" 2 9 Rowan Creek Professional Services, Inc. Map Note: Gray shaded areas on map represent wooded and marshy landscape characteristics interpreted from aerial photography Date: 7 December 2011 Revisied: 12 December 2011 (D) ₫ Interstate 39-90-94 2 miles

### Map 1

## Existing Recreational and Open Space Resources





## Map 2

## Generalized Land Use

(Derived from Comprehensive Plan adopted 2005) Existing and Planned Land Use

Existing Residential Neighborhoods

Planned Business **Existing Business** 

Existing Industrial

Planned Industrial

Existing Educational and Civic

Planned Educational and Civic

Transportation, Communication, Utilities

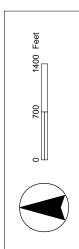
Governmental

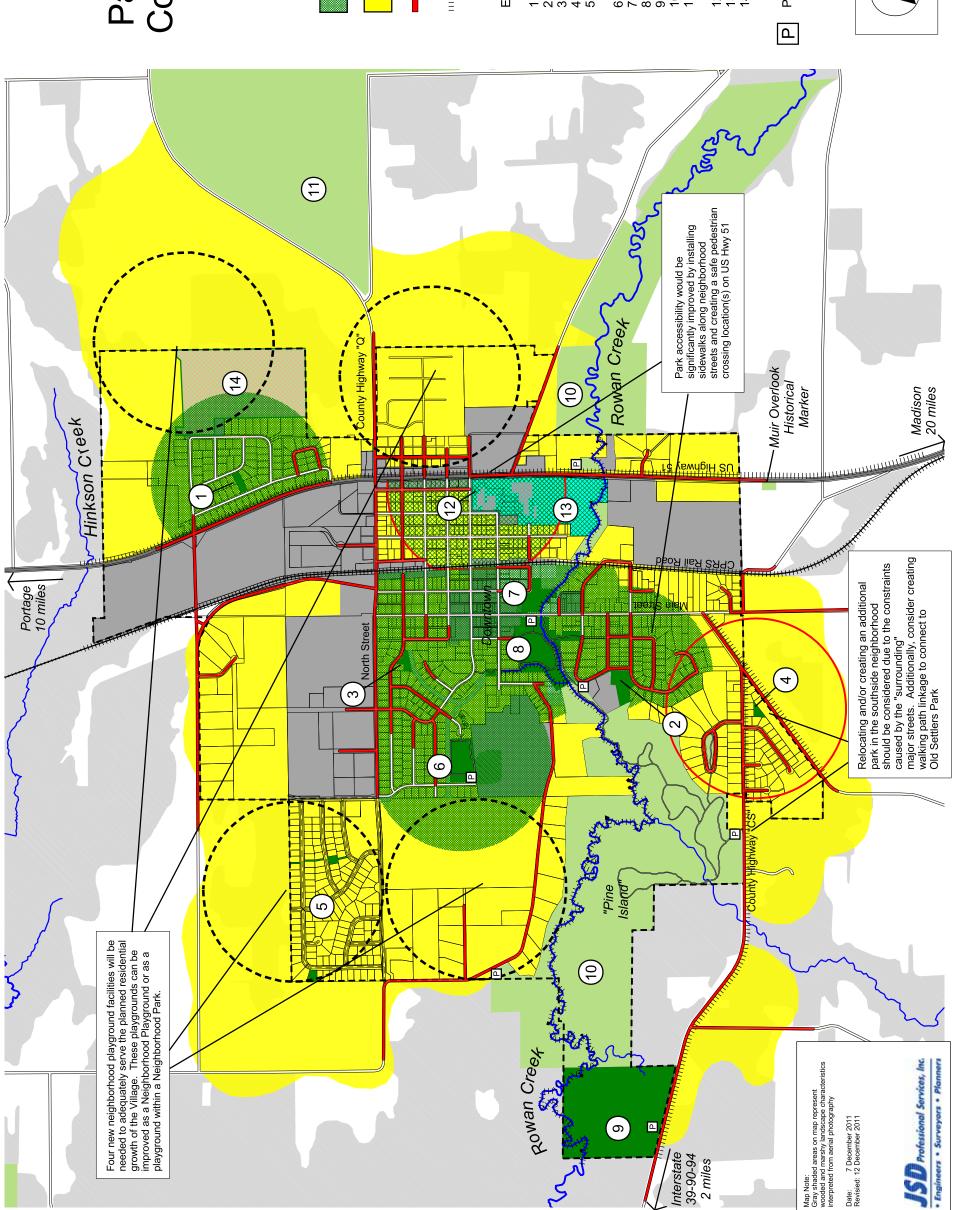
Village Parks

## **Existing Village Park Lands**

- 6. Valley View Park 7. Veterans Memorial Park 8. Pauquette Park 9. Jamieson Park
- Rowan Creek Fishery Area (WDNR)
   MacKenzie Environmental
  Education Center (part) (WDNR)
   Elementary School Playground
   High School Sports Fields
   Shepherds Meadow Golf Course
- Parking Lots

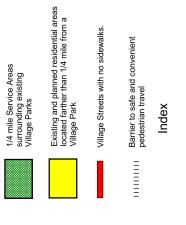






## Map 2.1

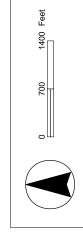
# Park Planning Considerations



## Existing Village Park Lands

- Columbia Park
   Old Settlers Park
   Colby Park (undeveloped)
   South Park (undeveloped)
   NW Neighborhood Parks
  - (nndeveloped)
- 6. Valley View Park
  7. Veterans Memorial Park
  8. Pauquette Park
  9. Jamieson Park
  10. Rowan Creek Fishery Area (WDNR)
  11. MacKenzie Environmental
  Education Center (part) (WDNR)
  12. Elementary School Playground
  13. High School Sports Fields
  14. Shepherds Meadow Golf Course

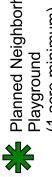




### 6. Valley View Park 7. Veterans Memorial Park 8. Pauquette Park 9. Jamieson Park 10. Rowan Creek Fishery Area (WDNR) 11. MacKenzie Environmental Education Center (part) (WDNR) 12. Elementary School Playground 13. High School Sports Fields 14. Shepherds Meadow Golf Course Columbia Park Old Settlers Park Colby Park (undeveloped) South Park (undeveloped) NW Neighborhood Parks Д <del>(</del><del>+</del><u>+</u>) This neighborhood playground should be centrally located in order to maximize accessibility for the residents of the future neighborhoods developed between Hwy 51 and County Higway Q Rowan Creek Work with golf course on potential expansion to 18 holes County Highway "Q" - Muir Overlook Historical Marker 4 (10) Madison 20 miles Hinkson Creek JS Highway \$1 Consider potential for expanding or relocating South Park Portage 10 miles North Street ထြ 4 က ်ပ Work with County on land acquisition to enable Valley View Park to become an expanded Community Park -107 W Explore opportunities to expand Jamieson Park and Rowan Creek lands to include additional area north of County Highway CS. Island" \* (വ) 9 Explore potential to combine the dedicated small parks into a single larger site to be improved as a neighborhood playground Rowan Creek Map Note: Gray shaded areas on map represent wooded and marshy landscape characteristics interpreted from aerial photography Date: 7 December 2011 Revisied: 12 December 2011 Revisied: 12 December 2011 and Planning Commission and Planning Commission For Professional Services, Inc. (၈) Ы 39-90-94 2 miles Interstate

## Map 3

## Plan for Future Park Sites

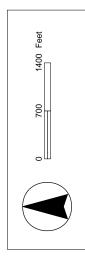


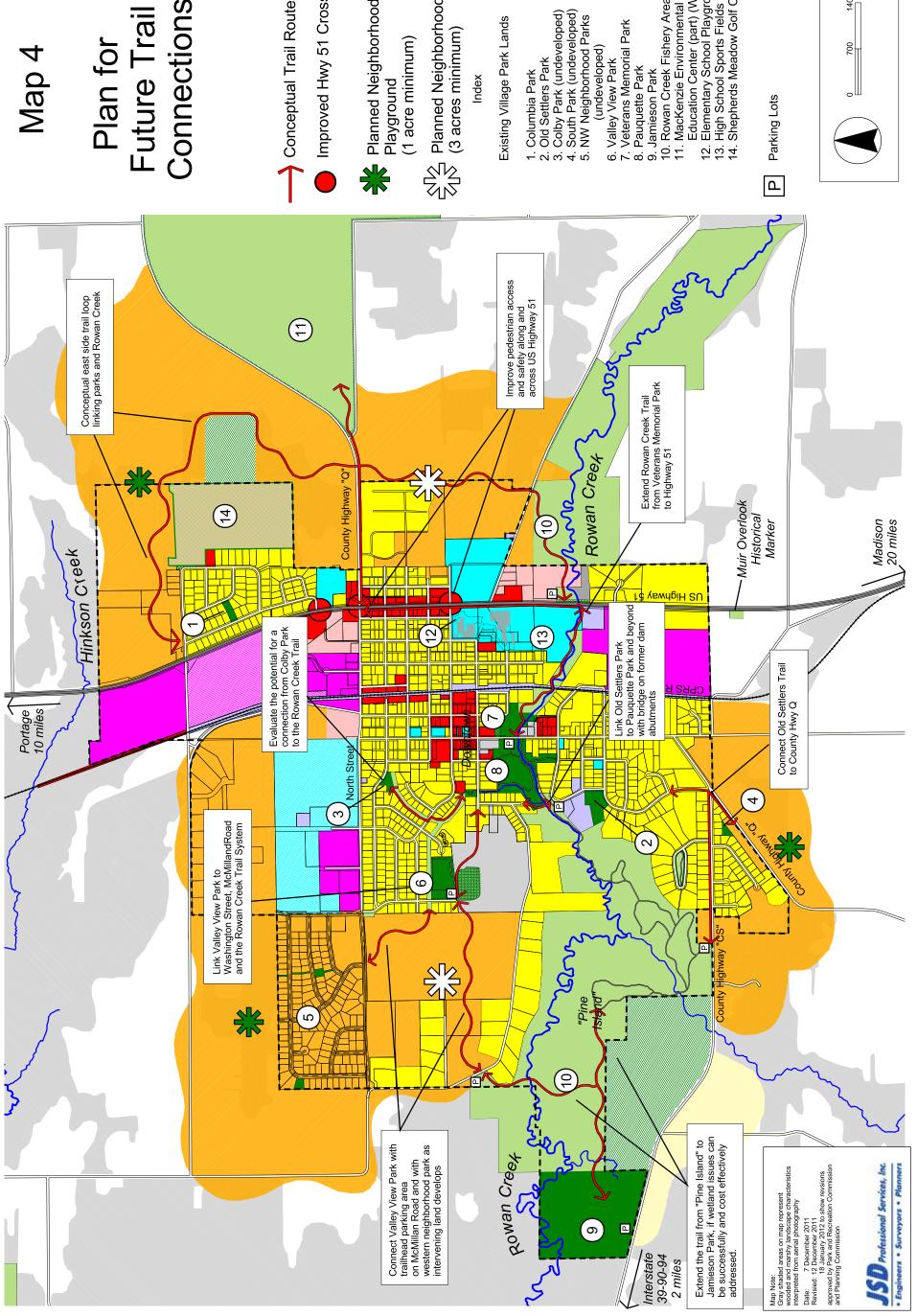
Planned Neighborhood (1 acre minimum) SIS Planned Neighborhood Park

**Existing Village Park Lands** 

- (nudeveloped)







## Map 4

### Plan for Future Trail Connections

→ Conceptual Trail Routes

Improved Hwy 51 Crossings

Planned Neighborhood Playground

(1 acre minimum)

Planned Neighborhood Park (3 acres minimum)

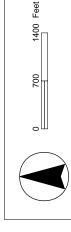
Existing Village Park Lands

- (nudeveloped)

- 6. Valley View Park
  7. Veterans Memorial Park
  8. Pauquette Park
  9. Jamieson Park
  10. Rowan Creek Fishery Area (WDNR)
  11. MacKenzie Environmental
  - Education Center (part) (WDNR) 12. Elementary School Playground 13. High School Sports Fields 14. Shepherds Meadow Golf Course



Parking Lots



# VALLEY VIEW PARK, POYNETTE, WI





**A-2** 

EXHIBIT

# PAUQUETTE PARK, POYNETTE, WI

### PAQUETTE PARK:

-Determine Park Boundary and path easement

-Renovate/Replace Concession

-Resolve storm drainage and renovate NE playground

-Upgrade electrical to support pavilion use and farmer's market

ACADEMY STREET

-Develop Vita Course

-SW Picnic Shelter and Playground

Relocate perimeter walking path

-Stormwater treatment bio-infiltration areas

-Relocate/Renovate youth ball field

-Accessible Fishing Pier

-Bridge on former dam site

-Extend village trail to NW to connect to Valley View Park

-Playground Security System

-Rowan Creek Trailhead Signage











SOUTH MAIN STREET/C.T.H. CS



VITA COURSE DEVELOPMEN







ENHANCE VETERANS MEMORIAL

USE HARD SURFACE COURT

MUNITY GARDENS

SKATING

A-E

-Prepare Master Plan

-Renovate and Expand Veteran's Memorial with flag plaza and accessible walkway

-Improved Playground

-Pavilion with unisex restroom (convertible to warming hut)

-Hard surface court area (b-ball and other court games) and seasonal use and evening events (school band concerts)

-Expand community gardens

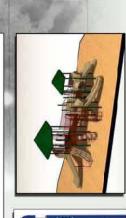
-Perimeter path and connection to Van Buren - Franklin corner and new segment of Rowan Creek Trail connection to high school campus

-Security System

-Landscaping

Department (ice rink) garden club, scouts, -Sttewardship/sponsorship: VFW, Fire adjoining and Downtown businesses

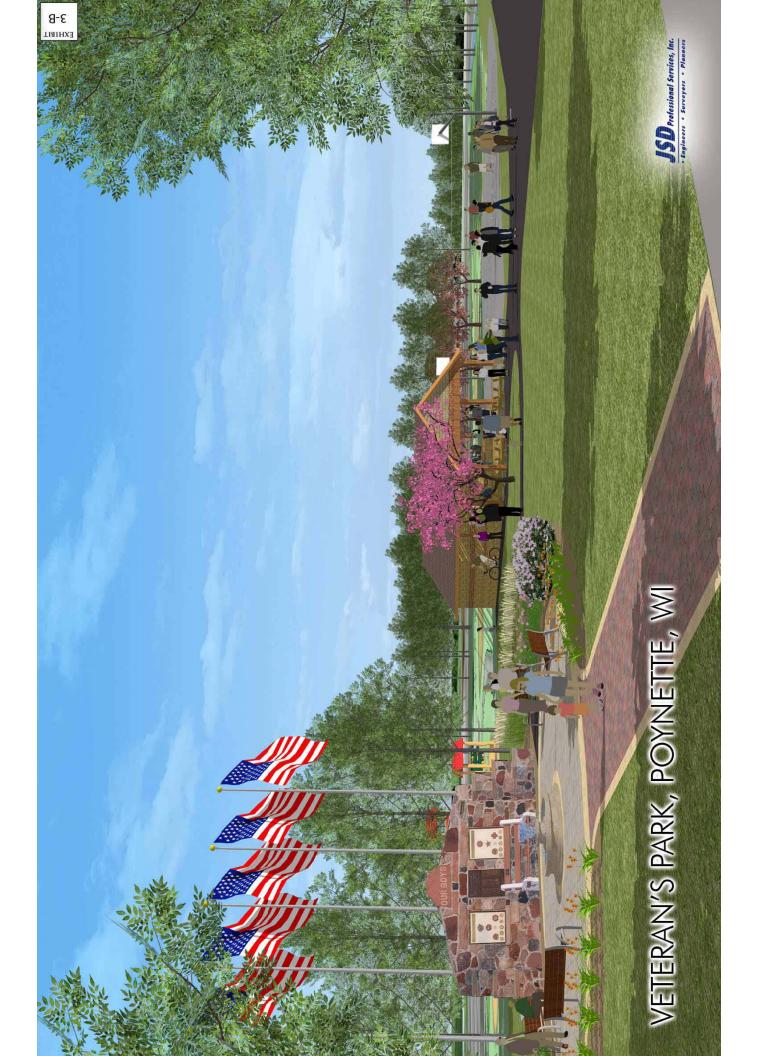
SOUTH MAIN STREET/C T.H. CS





5-12 YEAR OLD PLAYGROUND WITH SECURITY SYSTEM





ID NE PLAYGROUND WITH SECURITY SYSTEM

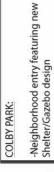
**A-**P

ЕХНІВІТ

### W. THOMAS STREET WILL STREET **BMX PARK** OLD SETTLERS PARK, POYNETTE, WI -Walking Path Connection to Rowan Creek Trail (sidewalk along Old Settlers Trail and South Mill Street -Remove play court (relocate to Veterans) -Sledding Hill (Vacate W. South Mill) -Renovate and expand Playground -Landscape screening of WWTP -Pavilion with unisex restroom -Forestry Management Plan -ADA Path from parking lot -Determine Park Boundary -Historic Marker/Kiosk OLD SETTLER'S PARK: -Prepare Master Plan -Park Sign

PEARL STREET

# COLBY PARK, POYNETTE, WI



-Net tower pyramid and basketball court

-Walking trail system connection (see trail network)

COLBY BOULEVARD

-Small play structure (Team REIL)

-Playground Security System

-Stewardship/Sponsorship: Surrounding neighborhood with match program for equipment selection and desired park improvements

**WEADOW LANE** 





POTENTIAL PATH CONNECTION TO SEWARD STREET

NET CLIMBER

THE THE PARTY AND THE

### 13.08 <u>Dedication Requirements</u>.

### (1) General Public Land Dedication Requirements.

- (a) Dedication Requirement. In order that adequate open spaces and sites for public uses may be properly located and reserved and in order that the cost of providing public areas, such as but not limited to, parks, recreation areas and public schools may be equitably apportioned on the basis of additional need created by the subdivision development, each subdivider shall dedicate land for park or other public uses.
- (b) General Design. In the design of a subdivision, minor subdivision, planned unit development or condominium project, the developer shall make provision for suitable sites of adequate area for schools, parks, playgrounds, open spaces, drainageways and other public purposes. Such sites shall be shown on the Preliminary Plat and Final Plat, and shall comply with the Village Master Plan or component of said Plan, if any exists for the site. Consideration shall be given to the preservation of scenic and historic sites, stands of trees, marshes, ponds, streams, watercourses, watersheds, ravines and woodlands, prairie and wetlands, and plant and animal communities.

### (2) Land Dedication.

- (a) Dedication Calculation. All subdividers shall be required to dedicate developable land to the Village for park, school or other public uses, other than streets or drainageways, at a rate of .05 acres per dwelling unit. "Dwelling unit" shall include a unit of a condominium development. Whenever a proposed playground, park, or other public area, other than streets or drainageways, designed in any Master Plan or Master Plan component of the Village is embraced, all or in part, in the tract of land to be subdivided, this land shall be included in the required land dedication. The Village Board shall have sole authority to determine the suitability and adequacy of park lands proposed for dedication. Drainageways, wetlands or areas reserved for streets shall not be considered as satisfying land dedication requirements.
- (b) Shoreland.

- 1. Stream Shore Plats. All subdivisions abutting on a navigable stream shall provide public access at least 60 feet wide providing access to the low watermark so that there will be public access, which is connected to existing public roads, at not more than one-half mile intervals as measured along the stream shore except where greater intervals and wider access is agreed upon by the Wisconsin Department of Natural Resources and the Wisconsin Department of Development, and excluding shore areas where public parks or open-space streets or roads on either side of a stream are provided. No public access established under this Chapter may be vacated except by Circuit Court action. This Subsection does not require the Village to improve land provided for public access.
- 2. Lots Adjacent to Stream Shore. The lands lying between the meander line, established in accordance with Wis. Stats. Section 236.20(2)(g), and the water's edge, and any otherwise unplattable lands which lie between a proposed subdivision and the water's edge shall be included as part of lots, outlots or public dedications in any plat abutting a stream. This Subsection applies not only to lands proposed to be subdivided but also to all lands under option to the subdivider or in which the subdivider holds any interest and which are contiguous to the lands proposed to be subdivided and which abut a stream.
- (c) Unknown Number of Dwelling Units. Where the plat, certified survey or condominium does not specify the number of dwelling units to be constructed, the land dedication shall be based upon the maximum number of units permitted by the Zoning Ordinance and this Ordinance.
- (d) Access to Dedicated Land. All dedicated land shall have frontage on a public street and shall have unrestricted public access.
- (e) Utility Extensions. The subdivider shall install or provide for installation of water and sanitary sewer lines to the property line of all dedicated land, where such services are to be provided to the adjacent properties.

- (3) Reservation of Additional Land. When public parks and sites for other public areas as shown on any Master Plan or Master Plan component lie within the proposed area for development and are greater in area than required by Section 13.08(2)(a), the owner shall reserve for acquisition by the Village, through agreement, purchase or condemnation, the remaining greater public area for a period of one year after Final Plat approval unless extended by mutual agreement.
- (4) Dedicated Parkland Development.
  - (a) When parklands are dedicated, the subdivider is required to:
    - 1. Properly grade and contour for proper drainage;
    - 2. Provide surface contour suitable for anticipated use of area;
    - 3. Cover areas to be seeded with a minimum of four inches of quality topsoil, seed as specified by the Plan Commission, fertilized with l6-6-6 at a rate of seven pounds per one thousand square feet; and mulched. The topsoil furnished for the park site shall consist of the natural loam, sandy loam, silt loam, silty clay loam or clay loam humus-bearing soils adapted to the sustenance of plant life, and such topsoil shall be neither excessively acid nor excessively alkaline.
    - 4. Fully develop the park with amenities appropriate to the size and anticipated use of the park. Examples of typical amenities required in parks of various Provide and fully install a level of amenities in each park appropriate to the size and intended use of the park. Amenities shall include but are not limited to; trees, shrubs, shelters, children's gyms, paved paths and other items as appropriate. Examples of amenities that are to be considered appropriate, for the purposes of this ordinance, to parks of various sizes are described in the Village's Standards and Practices Manual "Model Parks" section. (OR 03-328 07/14/03)
  - (b) The Village Board may require certification of compliance by the Village Engineer.

    The cost of such report shall be paid by the subdivider.

- (c) Development of parklands shall be completed as soon as 10 percent of the planned lots in the subdivision are sold, as determined by the Village Board.
- (d) If the subdivider fails to satisfy the requirements of this Section, the Village Board may contract for said completion and bill such costs to the subdivider, following a public hearing and written notice to the subdivider of noncompliance. Failure to pay such costs may result in the immediate withholding of all building permits until such costs are paid.
- (5) Fees in Lieu of Land Dedication. Rescinded Ordinance No. 07-394 3/26/07
- (6) Payment of Impact Fees. At the time a building permit is issued for new construction of a single family unit or multi-family residential units in the Village, one-time impact fees established in accordance with Wis Statutes § 66.0617 and based on the findings contained in the "Report on Impact Fees" as listed below shall be paid, for each residential unit in the proposed structure, by the permit applicant to the Village:
  - Library Impact Fee \$600 per REUC
  - Fire Station Impact Fee \$451 per REUC
  - Parks Impact Fee \$243 per REUC

These fees shall be annually adjusted by the Village Clerk beginning in 2008 by adding to the base fee an adjustment based upon the Consumer Price Index (CPI) cost for the prior calendar year for each dwelling unit allowed by the Zoning Code for the structure. REUC, as used here, shall be the same as in Section 9.021(3)(d) of Village Ordinances.

- (7) Impact Fee Funds. Impact fees paid to the Village pursuant to section 13.08(6) shall be placed in separate, segregated, interest-bearing accounts established and designated for each separate impact fee. Said funds shall be accounted for separately from other Village funds and shall not lapse at the end of a budget period. Impact fees and interest earned on impact fees shall be expended only for the particular capital cost for which the impact fee was imposed, unless the impact fee is refunded as allowed by this section. Impact fees that are imposed and collected by the Village but are not used to pay the capital costs for which they were imposed within a reasonable period of time, which period shall be no longer than seven years, unless extended as allowed in this section, shall be refunded to the current owner of the property with respect to which the impact fees were imposed, along with any interest that has accumulated. The reasonable time period from the effective date of this ordinance for the three impact fees imposed herein is determined to be:
  - Library Impact Fee Seven years
  - Fire Station Impact Fee Seven years

### • Parks Impact Fee - Seven years

The seven year limit for using the impact fees may be extended for three years if the Village Board adopts a resolution stating that due to extenuating circumstances or hardship in meeting the 7-year limit, the Village needs an additional three years to use the impact fees collected. The resolution shall specify the extenuating circumstances or hardship that led to the need to adopt the resolution. A developer or owner of property upon whom an impact fee is imposed has the right to contest the amount, collection or use of the impact fee to the Village Board. Such appeal shall include a public hearing on the contested amount before the Board of Trustees, such public hearing shall be preceded by a Class II notice detailing the impact fees, contested amount, and the reason why the developer feels (s)he should have relief from the contested amount.